## **JUSTIFICATION OF ESTIMATES**

# The Administration's Proposed Appropriation Language

#### LIMITATION ON ADMINISTRATION

For necessary expenses for the Railroad Retirement Board for administration of the Railroad Retirement Act and the Railroad Unemployment Insurance Act [\$103,370,000] \$102,543,040, to be derived in such amounts as determined by the Board from the railroad retirement accounts and from moneys credited to the railroad unemployment insurance administration fund. (Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act, 2005.)

## **Explanation of Proposed Appropriation Language**

#### Appropriation language

For necessary expenses for the Railroad Retirement Board for administration of the Railroad Retirement Act and the Railroad Unemployment Insurance Act [\$103,370,000] \$102,543,040, to be derived in such amounts as determined by the Board from the railroad retirement accounts and from moneys credited to the railroad unemployment insurance administration fund

## Explanation

This budget request is for funds to administer the railroad retirement/survivor and unemployment/sickness insurance benefit programs under a single administrative account. The Limitation on Administration Account draws on the following trust fund accounts for funding: Railroad Retirement Account, Social Security Equivalent Benefit Account, and the Railroad Unemployment Insurance Administration Fund.

#### **Authorizing Legislation**

|   |            | 2005                     |            | 2006                  |  |  |
|---|------------|--------------------------|------------|-----------------------|--|--|
| Legislation   | Authorized | Current estimate         | Authorized | Appropriation request |  |  |
| Authorizing legislation Railroad Retirement Act: Section 15(a), first two sentences of section, | Indefinite | \$102,543,040 <u>a</u> / | Indefinite | \$102,543,040         |  |  |

Authorizing legislation -- Railroad Unemployment Insurance Act: Section 11(a)

and Section 15A(c)(1)

a/ This amount reflects the level of funding provided by the Consolidated Appropriations Act, 2005 (P.L. 108-447), less a rescission of 0.80 percent.

#### Section 15(a) of the Railroad Retirement Act:

"The Railroad Retirement Account established by section 15(a) of the Railroad Retirement Act of 1937 shall continue to be maintained in the Treasury of the United States. There is hereby appropriated to such Account for each fiscal year, beginning with the fiscal year ending June 30, 1975, to provide for the payment of benefits to be made from such Account in accordance with the provisions of section 7(c)(1) of this Act, and to provide for expenses necessary for the Board in the administration of all provisions of this Act, an amount equal to amounts covered into the Treasury (minus refunds) during each fiscal year under the Railroad Retirement Tax Act."

#### Section 15 A(c)(1) of the Railroad Retirement Act:

"Except as otherwise provided in this section, amounts in the Social Security Equivalent Benefit Account shall be available only for purposes of paying social security equivalent benefits under this Act and to provide for the administrative expenses of the Board allocable to social security equivalent benefits."

#### Section 11(a) of the Railroad Unemployment Insurance Act:

"The Secretary of the Treasury shall maintain in the unemployment trust fund established pursuant to section 904 of the Social Security Act an account to be known as the railroad unemployment insurance administration fund. This unemployment insurance administration fund shall consist of (i) such part of all contributions collected pursuant to section 8 of this Act as equals 0.65 per centum of the total compensation on which such contributions are based; (ii) all amounts advanced to the fund by the Secretary of the Treasury pursuant to this section; (iii) all amounts appropriated by subsection (b) of this section; and (iv) such additional amounts as Congress may appropriate for expenses necessary or incidental to administering this Act. Such additional amounts are hereby authorized to be appropriated."

#### ADMINISTRATIVE EXPENSES a/ Budget Authority By Object Classification

| Limitation on Administration         | Fiscal year 2004                                | Fiscal year 2005                      | Fiscal year 2006                      | Increase or                |
|--------------------------------------|---|---------------------------------------|---------------------------------------|----------------------------|
| Direct obligations by object class   | <u>actual amounts(\$)</u> <u>b</u> / <u>c</u> / | estimated amounts(\$) c/d/            | estimated amounts(\$) c/              | decrease(\$)               |
| Personnel compensation:              |   |                                       |                                       |                            |
| Full-time permanent                  | 65,173,000                                      | 62,718,000                            | 62,098,000                            | (620,000)                  |
| Positions other than permanent       | 1,036,000                                       | 1,118,000                             | 1,005,000                             | (113,000)                  |
| Other personnel compensation         | <u>989,000</u>                                  | <u>955,000</u>                        | <u>874,000</u>                        | (81,000)                   |
| Total personnel compensation         | 67,198,000                                      | 64,791,000                            | 63,977,000 <u>e</u> /                 | (814,000)                  |
| Personnel benefits: civilian         | 14,270,000                                      | 14,441,000                            | 14,331,000                            | (110,000)                  |
| Benefits for former personnel        | 194,000   | 2,150,000                             | 473,000 <u>f</u> /                    | (1,677,000)                |
| Travel and transportation of persons | 534,000   | 590,000                               | 606,000                               | 16,000                     |
| Transportation of things             | 106,000   | 120,000                               | 125,000                               | 5,000                      |
| Rental payments to GSA g/            | 4,224,000                                       | 4,150,000                             | 3,950,000                             | (200,000)                  |
| Communications, utilities, and       | 4,177,000                                       | 4,464,000                             | 4,384,000                             | (80,000)                   |
| miscellaneous charges                |   |                                       |                                       |                            |
| Printing and reproduction            | 245,000   | 246,000                               | 275,000                               | 29,000                     |
| Consulting services                  | 536,000   | 634,000                               | 593,000                               | (41,000)                   |
| Other services                       | 8,158,000                                       | 8,960,000                             | 12,195,000 h/                         | 3,235,000                  |
| Supplies and materials               | 607,000   | 650,000                               | 693,000                               | 43,000                     |
| Equipment                            | 390,000   | 1,347,000                             | 941,000                               | (406,000)                  |
| Total, direct obligations            | 100,639,000                                     | 102,543,000                           | 102, <del>543,000</del> <u>i</u> /    | 0                          |
| Unobligated balance                  | 63,000  | · · · · · · · · · · · · · · · · · · · | · · · · · · · · · · · · · · · · · · · | <u></u>                    |
| Total budget authority               | 100,702,000                                     | 102,543,000                           | 102,543,000                           | $\overline{\underline{0}}$ |

Note: Amounts shown in the table are rounded to the nearest thousand.

a/ In addition to the amounts shown, the Office of Inspector General is requesting, in a separate justification document, \$7,195,968 for administrative expenses in fiscal year 2006.

Amounts reflect the actual use of the \$101.3 million appropriation to the Limitation on Administration received under Public Law 108-199 in fiscal year 2004, less a rescission of \$597,670, rounded to the nearest thousand dollars.

c/ The Limitation on Administration excludes \$6.3 million in fiscal year 2004 that the RRB expects to be reimbursed from the Centers for Medicare and Medicaid Services (for conducting Medicare activities) and others. Amounts for fiscal years 2005 and 2006 exclude \$6.3 million and \$6.4 million, respectively, that the RRB expects to be reimbursed from the Centers for Medicare and Medicaid Services and others in each of these years.

d/ Reflects the Consolidated Appropriations Act, 2005 (P.L. 108-447), which provides \$102,543,040 (an appropriation of \$103,370,000, less a rescission of \$826,960) for fiscal year 2005, rounded to the nearest thousand dollars.

e/ This amount includes a locality-based comparability and cost-of-living increase of 2.6% effective January 2006, in accordance with OMB guidance.

f/ The fiscal year 2006 amount includes reduction-in-force costs of \$223,000 for 18 employees and \$250,000 for normal unemployment insurance and workers' compensation.

g/ Reflects the payment of actual costs to the General Services Administration (GSA) for the rental of space.

h/ This amount includes an estimated \$3,800 for education and training of the acquisition workforce (OMB Circular A-11, Section 112.3). This also includes funding for a contract with a nongovernmental disbursement agent for railroad retirement benefits and \$449,000 for security provided by the Federal Protective Service.

i/ The Railroad Retirement Board expects to spend \$10,000 on energy conservation measures in fiscal year 2006 (OMB Circular A-11, Section 112.3).

#### **SUMMARY OF CHANGES 1/**

<u>Appropriation total</u> \$102,543,000 <u>2</u>/ \$102,543,000 0

|  | 2005 Cı | urrent (Base)                           | 2006 Cha   | nge from Base                           |
|--|---------|---|------------|---|
|  | EVEC!   | Budget                                  | DDD:       | Budget                                  |
| I  | FTE's   | <u>authority</u>                        | FTE's      | <u>authority</u>                        |
| Increases:   |         |   |            |   |
| Program:   |         |   |            |   |
| 1. Costs associated with a reduction-in-force of 18 employees        |         | 0                                       |            | \$ 223,000                              |
| 2. Benefits for former employees (excluding reduction-in-force       |         | O                                       |            | Ψ 223,000                               |
| costs)   |         | 225,000                                 |            | 25,000                                  |
| 3. Travel  |         | 590,000                                 |            | 16,000                                  |
| 4. Transportation of things  |         | 120,000                                 |            | 5,000                                   |
| 5. Printing and reproduction   |         | 246,000                                 |            | 29,000                                  |
| 6. Other services (including a net increase of \$2.1 million for the |         |   |            |   |
| nongovernmental disbursement agent)                                  |         | 8,960,000                               |            | 3,235,000                               |
| 7. Supplies  |         | 650,000                                 |            | 43,000                                  |
|  |         |   |            |   |
| Total increases  |         |   |            | <u>\$3,576,000</u>                      |
|  |         |   |            |   |
| <u>Decreases</u> :   |         |   |            |   |
| D. H. I.   |         |   |            |   |
| Built-in:  |         |   |            |   |
| 1. Net change related to full-time and part-time salaries: loss of   |         |   |            |   |
| FTE's, -\$2,909,000; buyout related costs, -\$547,000;               |         |   |            |   |
| annualization of January 2005 pay raise, +\$585,000; January         |         |   |            |   |
| 2006 pay raise, +\$1,313,000; grade/step increases, +\$825,000;      |         |   |            |   |
| and other personnel compensation (awards and overtime), -            |         |   |            |   |
| \$81,000.  | 972     | \$64,791,000                            | -41        | \$ (814,000)                            |
| 2. Net change related to personnel benefits: loss of FTE's,          |         | , |            | ( , , , , , , , , , , , , , , , , , , , |
| -\$662,000; buyout related costs, -\$103,000; annualization of       |         |   |            |   |
| January 2005 pay raise, +\$132,000; January 2006 pay raise,          |         |   |            |   |
| +\$297,000; grade/step increases, +\$186,000; other changes in       |         |   |            |   |
| benefit costs (health insurance, etc.), +\$40,000.                   |         | 14,441,000                              |            | (110,000)                               |
| 3. Voluntary separation incentive payments (buyouts)                 |         | 1,925,000                               |            | (1,925,000)                             |
|  |         |   |            |   |
| Subtotal, built-inn compensation decreases                           |         |   | <u>-41</u> | \$(2,849,000)                           |
|  |         |   |            |   |
| <b>D</b>   |         |   |            |   |
| Program:  1. Rental payments to GSA                                  |         | \$ 4,150,000                            |            | \$ (200,000)                            |
| * *  |         | 4,464,000                               |            | (80,000)                                |
|  |         | 634,000                                 |            | (41,000)                                |
| -  |         |   |            |   |
| 4. Equipment   |         | 1,347,000                               |            | (406,000)                               |
| Subtotal, program decreases  |         |   |            | \$ (727,000)                            |
| Subtotal, program decreases  |         |   |            | <u>ψ (727,000)</u>                      |
| Total decreases  |         |   |            | \$(3,576,000)                           |
| Total delibered  |         |   |            | <u>+(0,0,000)</u>                       |
| Net change   |         |   | <u>-41</u> | \$ 0                                    |
| 110t change  |         |   | <u>-+1</u> | <u>v</u> 0                              |

Note: Amounts rounded to the nearest thousand.

FY 2005 appropriation..... FY 2006 estimate .....

Net change....

 <sup>1/</sup> Corresponds to page 12 - Administrative Expenses.
 2/ Amount shown reflects an appropriation of \$103,370,000, less a 0.80 percent rescission in P.L. 108-447.

## **ADMINISTRATIVE EXPENSES**

## **Budget Authority by Strategic Goal**

| Limitation on Administration         |              | Fisc     | eal year 2004<br>actual |          |            |          | al year 2005<br>estimate |          |            |          | al year 2006<br>stimate |          |
|--------------------------------------|--------------|----------|-------------------------|----------|------------|----------|--------------------------|----------|------------|----------|-------------------------|----------|
| Program by strategic goal            | FTE's        | <u>%</u> | Amounts(\$)             | <u>%</u> | FTE's      | <u>%</u> | Amounts(\$)              | <u>%</u> | FTE's      | <u>%</u> | Amounts(\$)             | <u>%</u> |
| Strategic goal:  1. Customer service | 619          | 59       | 56,357,905              | 56       | 751        | 77       | 78,238,541               | 76       | 724        | 78       | 78,754,813              | 77       |
| 2. Stewardship                       | 202          | 19       | 18,114,720              | 18       | 221        | 23       | 24,304,499               | 24       | 207        | 22       | 23,788,227              | 23       |
| 3. Technology and automation         | <u>227</u>   | 22       | 26,166,705              | 26       | 0          | 0        | 0                        | 0        | 0          | 0        | 0                       | 0        |
| Total, direct program obligations    |              |          | 100,639,330             |          |            |          |                          |          |            |          |                         |          |
| Unobligated balance                  |              |          | 63,000                  |          |            |          |                          |          |            |          |                         |          |
| Total budget authority               | <u>1,048</u> |          | 100,702,330             |          | <u>972</u> |          | 102,543,040              |          | <u>931</u> |          | 102,543,040             |          |

Note: The fiscal year 2005 budget includes \$20,856,510 for information technology investments and operating costs for the Bureau of Information Services.

The Railroad Retirement Board's Strategic Plan for fiscal year 2004 included these strategic goals:

- 1. Provide excellent customer service.
- 2. Safeguard our customers' trust funds through prudent stewardship.
- 3. Use technology and automation to foster fundamental changes that improve the way we do business.

## Effective in fiscal year 2005, the strategic goals are:

- 1. Provide excellent customer service.
- 2. Serve as responsible stewards for our customers' trust funds and agency resources.

# **STAFFING HISTORY**

# **Actual Full-time Equivalent Employment**

| Fiscal<br>year | Total FTE's a/   | Change from previous year | Percent change from previous year | Cumulative<br>FTE<br>reductions | Cumulative percent change since fiscal year 1993 |
|----------------|------------------|---------------------------|-----------------------------------|---------------------------------|--|
| 1993           | 1,698 <u>b</u> / |                           |                                   |                                 |  |
| 1994           | 1,615 <u>b</u> / | -83                       | -4.9%                             | 83                              | -4.9%  |
| 1995           | 1,483 <u>b</u> / | -132                      | -8.2%                             | 215                             | -12.7%   |
| 1996           | 1,401 <u>b</u> / | -82                       | -5.5%                             | 297                             | -17.5%   |
| 1997           | 1,297            | -104                      | -7.4%                             | 401                             | -23.6%   |
| 1998           | 1,227            | -70                       | -5.4%                             | 471                             | -27.7%   |
| 1999           | 1,196            | -31                       | -2.5%                             | 502                             | -29.6%   |
| 2000           | 1,136            | -60                       | -5.0%                             | 562                             | -33.1%   |
| 2001           | 1,101            | -35                       | -3.1%                             | 597                             | -35.2%   |
| 2002           | 1,099            | -2                        | -0.2%                             | 599                             | -35.3%   |
| 2003           | 1,079            | -20                       | -1.8%                             | 619                             | -36.4%   |
| 2004           | 1,048            | -31                       | -2.9%                             | 650                             | -38.3%   |
| 2005           | 972 <u>c</u> /   | -76                       | -7.2%                             | 726                             | -42.8%   |
| 2006           | 931 <u>c</u> /   | -41                       | -4.2%                             | 767                             | -45.2%   |

<sup>&</sup>lt;u>a</u>/ Excludes staffing for the Office of Inspector General.

b/ Includes Special Management Improvement Fund FTE's for fiscal years 1993-1996 of 80, 58, 30, and 10, respectively.

c/ Reflects estimated FTE's to be used. In fiscal year 2006, the RRB estimates that the proposed administrative budget will allow us to fund 931 FTE's.

# **Funding for Major Contracts**

All contracts \$10,000 and over that are planned for fiscal year 2006 are shown below.

|           | Title and description  | Estimated FY 2006 funding (\$) |
|-----------|--|--------------------------------|
| <u>In</u> | formation technology investments   |                                |
| •         | <u>IT task orders</u> . Contractor resources would be used on a task order basis to obtain assistance in application development for a variety of systems that need updating or enhancements.  | 250,000                        |
| •         | <u>Federal Financial System (FFS) conversion</u> . Funding will be used to perform an analysis of the conversion of FFS from a mainframe based system to a local web-based version.  | 200,000                        |
| •         | <u>Information security</u> . Contractor assistance will be used for evaluation of system security, development of a template of the security evaluation methodology, security training, and expansion of the intrusion detection system and procedures. | 150,000                        |
| •         | <u>E-Government projects</u> . Contractor assistance will be required to develop a number of Internet-based projects that will improve customer service.   | 150,000                        |
| •         | <u>Document imaging</u> . Contractor assistance is required to expand the document imaging system to our field offices.  | 100,000                        |
| •         | Enterprise architecture. Funding will be used to continue enterprise architecture consulting, training, and research services.   | 45,000                         |
| Sı        | apport of benefit program activities   |                                |
| •         | <u>Disbursement agent</u> . Contract funding will be used to acquire the services of a nongovernmental disbursement agent, under the provision of the Railroad Retirement and Survivors' Improvement Act of 2001.  | 2,906,000                      |
| •         | <u>Medical fees</u> . Funding is required for medical services and hospital transcripts used to make disability determinations.  | 2,500,000                      |
| •         | <u>Consultative medical services</u> . Funding will be used for medical evidence reviews concerning benefit and claim matters and preparation of advisory medical opinions.  | 547,000                        |
| •         | <u>Contact representative training</u> . Contract funding will be used for training contact representatives.   | 25,000                         |

# **Funding for Major Contracts**

|             | Title and description  | Estimated<br>FY 2006<br>funding (\$) |
|-------------|--|--------------------------------------|
|             | <u>Microfilm</u> . The RRB will require contractor assistance for nicrofilm/microfiche services.   | 24,000                               |
| fo          | Customer satisfaction index. Contractor assistance will be used or administering the American Customer Satisfaction Index urvey.   | 35,000                               |
| p           | <u>Cranscription services</u> . The RRB uses contractual services to repare transcripts of hearings regarding appeal cases for use by the Board Members.   | 10,000                               |
| <u>Fina</u> | nncial management.   |                                      |
| e<br>c<br>P | Payments to Treasury. Funding is required for fees by the Department of the Treasury for issuing checks and making lectronic funds transfers on the RRB's behalf, as well as postage osts incurred for RRB mailings released by the Treasury. Payments of unemployment and sickness insurance benefits ontinue to be made by the Department of the Treasury. | 122,000 <u>a</u> /                   |
| <u>Adn</u>  | ninistrative support.  |                                      |
| A           | File management services. Fees will be paid to the National Archives and Records Administration for services by the Federal Records Center to maintain the RRB claim files.  | 364,000 <u>a</u> /                   |
| fo<br>h     | <u>Photocopiers</u> . Funding is required to continue contractual services or photocopiers in the RRB's headquarters building, including igh speed copiers that are used to prepare program related pooklets, pamphlets, and other informational material.   | 364,200                              |
|             | E-Payroll. Funding is required for contracted e-Payroll services rovided by the General Services Administration.   | 275,000 <u>a</u> /                   |
| a           | rield office support services. Funding is required for field office lterations, miscellaneous and administrative support services, and ealth unit maintenance agreements.  | 89,800 <u>a</u> /                    |
|             | Computer recovery service. Fees are paid for backup data rocessing operations in the event of an emergency or disaster.  | 93,500                               |

# **Funding for Major Contracts**

| Title and description   | Estimated FY 2006 funding (\$) |
|---|--------------------------------|
| • <u>Employee assistance program</u> . The RRB provides professional assistance for employees with personal problems that adversely affect work performance.  | 36,000                         |
| Facility management service   |                                |
| <ul> <li>Building maintenance and repairs. Funding is required for facility<br/>maintenance, elevator maintenance, and repairs to the RRB<br/>headquarters building.</li> </ul>                               | 810,500                        |
| Federal Protective Service costs. Funding for protective services<br>formerly included in rental payments to the General Services<br>Administration are now billed by the Department of Homeland<br>Security. | 449,000 <u>a</u> /             |
| <ul> <li><u>Janitorial services</u>. Funding is required for janitorial services for<br/>the RRB headquarters building.</li> </ul>  | 503,500                        |
| <ul> <li><u>Building security</u>. Funding is required for guard service for the<br/>RRB headquarters building.</li> </ul>  | 401,200                        |
| Agency total  | 10,450,700                     |

<sup>&</sup>lt;u>a</u>/Contractual services provided by Federal Government agencies comprise \$1,299,800 of the agency program total of \$10,450,700.

## **BUDGET AUTHORITY BY FUND**

| Railroad Retirement Program   |                               |                                  |                                  |                      |
|---|-------------------------------|----------------------------------|----------------------------------|----------------------|
|   | Fiscal<br>year 2004<br>actual | Fiscal<br>year 2005<br>estimated | Fiscal<br>year 2006<br>estimated | Increase or decrease |
| Direct Program:   | amounts                       | amounts                          | amounts                          | amounts              |
| Railroad Retirement Account   | \$ 63,735,330                 | \$66,541,040                     | \$66,541,040                     | \$ 0                 |
| Social Security Equivalent Benefit Account                          | 22,503,000                    | 21,328,000                       | 21,328,000                       | 0                    |
|   |                               |                                  |                                  |                      |
| Total, direct railroad retirement program obligations               | \$ 86,238,330                 | \$87,869,040                     | \$87,869,040                     | \$ 0                 |
| Railroad Unemployment and Sickness<br>Insurance Program             |                               |                                  |                                  |                      |
| Direct program: Railroad Unemployment Insurance Administration Fund | 14,401,000                    | <u>14,674,000</u>                | 14,674,000                       | 0                    |
| Total, direct railroad retirement, unemployment and sickness        |                               |                                  |                                  |                      |
| insurance obligations   | \$100,639,330                 | \$102,543,040                    | \$102,543,040                    | \$ 0                 |
| Unobligated balance   | 63,000                        |                                  |                                  |                      |
| Total, direct railroad retirement, unemployment and sickness        |                               |                                  |                                  |                      |
| insurance budget authority  | \$100,702,330 a/              | \$102,543,040 b/                 | <u>\$102,543,040</u>             | <u>\$ 0</u>          |

<sup>&</sup>lt;u>a</u>/ Reflects the appropriation of \$101,300,000 to the Limitation on Administration received under P.L. 108-199, less a rescission of \$597,670.

b/ Reflects the Consolidated Appropriations Act, 2005 (P.L. 108-447), which provides an appropriation of \$103,370,000, less a rescission of \$826,960, resulting in a total of \$102,543,040.

## **LIMITATION ON ADMINISTRATION**

#### **Financing**

|   | Fiscal year 2004 actual           | Fiscal year 2005 estimate                 | Fiscal year 2006 estimate                  |
|---|-----------------------------------|---|--|
| Financing   |                                   |   |  |
| Total, direct program obligations<br>Unobligated balance                                      | \$ 100,639,330<br><u>63,000</u>   | \$ 102,543,040                            | \$ 102,543,040                             |
| Limitation  | <u>\$100,702,330</u>              | <u>\$ 102,543,040</u>                     | <u>\$ 102,543,040</u>                      |
| Relation of direct program obligation   | ns to outlays                     |   |  |
| Obligations incurred, net   | \$ 100,639,330                    | \$ 102,543,040                            | \$ 102,543,040                             |
| Obligated balance, start of year<br>Obligated balance, end of year<br>Outlays from limitation | 0<br>(6,132,000)<br>\$ 94,507,330 | 6,132,000<br>(6,132,000)<br>\$102,543,040 | 6,132,000<br>(6,132,000)<br>\$ 102,543,040 |

Note:

Funds to administer the Railroad Retirement Act and the Railroad Unemployment Insurance Act are combined into a single administrative account. Funds to administer the Railroad Retirement Act are transferred from the Railroad Retirement Account and the Social Security Equivalent Benefit Account to the Limitation on Administration. Funds required to administer the Railroad Unemployment Insurance Act are transferred from the Railroad Unemployment Insurance Administration Fund to the Limitation on Administration.

The financial operations of the Limitation on Administration can also be expressed in a sources and uses of funds table as shown below.

# **Sources and Uses of Funds**

|   | Fiscal year 2004 actual        | Fiscal year 2005 estimate | Fiscal year 2006 estimate |
|---|--------------------------------|---------------------------|---------------------------|
| Direct program sources  |                                |                           |                           |
| Available from benefit trust funds by Congressional appropriation | \$100,702,330                  | <u>\$102,543,040</u>      | <u>\$102,543,040</u>      |
| <u>Direct program uses</u>  |                                |                           |                           |
| Administrative expenses<br>Unobligated balance                    | \$100,639,330<br><u>63,000</u> | \$102,543,040             | \$102,543,040             |
| Total uses:   | <u>\$100,702,330</u>           | \$102,543,040             | \$102,543,040             |

# **LIMITATION ON ADMINISTRATION**

# **Amounts Available for Obligation**

|  | Fiscal year 2004 actual | Fiscal year 2005 estimate | Fiscal year 2006 estimate |
|--|-------------------------|---------------------------|---------------------------|
| Appropriation  | \$101,300,000           | \$103,370,000             | \$102,543,040             |
| Less: Amount rescinded in accordance with Public Law 108-199 | 597,670                 | 0                         | 0                         |
| Amount rescinded in accordance with P.L. 108-447             |                         | 826,960                   |                           |
| Unobligated balance  | 63,000                  | 0                         | 0                         |
| Total direct obligations <u>a</u> /                          | \$100,639,330           | \$102,543,040             | <u>\$102,543,040</u>      |

<sup>&</sup>lt;u>a/</u> The RRB also expects reimbursements totaling about \$6.3 million in fiscal year 2004 and \$6.3 million and \$6.4 million, respectively, in fiscal years 2005 and 2006.

#### **APPROPRIATIONS HISTORY TABLE**

| <u>Year</u> | Budget estimate to the Congress | House allowance | Senate allowance | Appropriation/<br>continuing<br><u>resolution</u> |
|-------------|---------------------------------|-----------------|------------------|---|
| 1997        | \$ 90,558,000                   | \$ 87,898,000   | \$87,898,000     | \$ 87,728,000 <u>a</u> /                          |
| 1998        | \$ 88,800,000                   | \$ 85,728,000   | \$87,728,000     | \$ 87,228,000 <u>b</u> /                          |
| 1999        | \$ 86,000,000                   | \$ 86,000,000   | \$90,000,000     | \$ 89,935,400 <u>c</u> /                          |
| 2000        | \$ 86,500,000                   | \$ 90,000,000   | \$91,000,000     | \$ 90,655,000 <u>d</u> /                          |
| 2001        | \$ 92,500,000                   | \$ 95,000,000   | \$92,500,000     | \$ 95,000,000 <u>e</u> /                          |
| 2002        | \$ 97,700,000                   | \$ 97,700,000   | \$97,700,000     | \$ 97,627,500 <u>f</u> /                          |
| 2003        | \$ 97,720,000                   | \$100,000,000   | \$97,720,000     | \$ 99,350,000 g/                                  |
| 2004        | \$ 99,820,000                   | \$101,300,000   | \$99,350,000     | \$100,702,330 <u>h</u> /                          |
| 2005        | \$102,600,000                   | \$102,202,000   | \$102,600,000    | \$102,543,040 <u>i</u> /                          |
| 2006        | \$102,543,040                   |                 |                  |   |

- a/ Amount reflects funding made available under P.L. 104-208, less a rescission and cancellation of budget authority totaling \$170,000.
- b/ Amount reflects funding made available under P.L. 105-78.
- c/ Amount reflects the appropriation of \$90,000,000 made available under P.L. 105-277, less a rescission of \$64,600 required by P.L. 106-51.
- d/ Amount reflects funding made available under P.L. 106-113, after a rescission of \$345,000.
- e/ Amount reflects funding made available under P.L. 106-554.
- <u>f</u>/ Amount reflects funding made available under P.L. 107-116, less a rescission of \$72,500 required by P.L. 107-206.
- g/ Amount reflects funding made available by P.L. 108-7, after a rescission of \$650,000.
- h/ This amount reflects the Consolidated Appropriations Act, 2004 (P.L. 108-199), which provided \$100,702,330 (an appropriation of \$101,300,000, less a rescission of \$597,670).
- i/ This amount reflects the Consolidated Appropriations Act, 2005 (P.L. 108-447), which provides \$102,543,040 (an appropriation of \$103,370,000, less a rescission of \$826,960).

## **STRATEGIC GOALS**

The RRB's budget request for ongoing operations is distributed between two strategic goals presented in the agency's Strategic Plan:

- 1. Provide excellent customer service,
- 2. Serve as responsible stewards for our customers' trust funds and agency resources.

These goals are discussed in detail in the RRB's Fiscal Year 2006 Performance Budget, beginning on page 27. Dollar amounts and FTE allocations are shown on page 14 for each goal, representing the resources needed to achieve the performance goals. As a lead-in to the plan, the tables on the next two pages provide the summary workloads for the retirement/survivor and unemployment/sickness insurance programs.

# Retirement/Survivor Benefit Program Summary Workload Table

| Fiscal<br><u>years</u> | Average number of annuitants | New applications              | Supplemental annuities awarded   | Social<br>Security<br>awards        | Reactivated applications   | Number of payments | Medicare<br>enrollments 5 |
|------------------------|------------------------------|-------------------------------|----------------------------------|-------------------------------------|----------------------------|--------------------|---------------------------|
| 1994                   | 819,931                      | 48,241                        | 8,026                            | 6,951                               | 62,584                     | 10,339,329         | 6,158                     |
| 1995                   | 799,158                      | 44,838                        | 7,681                            | 6,221                               | 56,535                     | 10,038,332         | 5,815                     |
| 1996                   | 775,387                      | 41,756                        | 7,256                            | 5,440                               | 52,731                     | 9,890,682          | 5,757                     |
| 1997                   | 751,558                      | 41,126                        | 6,942                            | 5,980                               | 50,458                     | 9,447,929          | 5,309                     |
| 1998                   | 727,603                      | 38,970                        | 7,077                            | 5,995                               | 47,544                     | 9,166,205          | 6,242                     |
| 1999                   | 704,159                      | 38,413                        | 6,719                            | 6,108                               | 47,265                     | 8,886,055          | 5,890                     |
| 2000                   | 681,779                      | 37,549                        | 7,266                            | 7,838                               | 45,924                     | 8,626,488          | 5,942                     |
| 2001                   | 660,112                      | 38,306                        | 6,690                            | 7,156                               | 40,870                     | 8,872,847          | 5,538                     |
| 2002                   | 641,063                      | 42,225                        | 12,258                           | 5,845                               | 41,721                     | 8,200,488          | 5,124                     |
| 2003                   | 626,319                      | 37,495                        | 8,997                            | 6,191                               | 43,034                     | 7,960,902          | 4,684                     |
| Fiscal years 1         | Average number of annuitants | New applications <sup>2</sup> | Supplemental annuities awarded 3 | Social<br>Security<br><u>awards</u> | Post-payment adjustments 4 | Number of payments | Medicare<br>enrollments 5 |
| 2004                   | 610,020                      | 44,578                        | N/A                              | 6,126                               | 90,302                     | 7,766,557          | 5,426                     |
| 2005                   | 596,900                      | 44,000                        | N/A                              | 6,000                               | 88,000                     | 7,600,000          | 5,000                     |
| (est)<br>2006<br>(est) | 584,100                      | 46,000                        | N/A                              | 6,000                               | 85,000                     | 7,400,000          | 6,000                     |

 $<sup>\</sup>underline{1}$ / Beginning in fiscal year 2004, we revised our production reporting system to enhance the methodology used and improve the accuracy of the resulting workload counts.

Beginning in fiscal year 2004, includes initial supplemental annuities in addition to new retirement and survivor annuities.
 Beginning in fiscal year 2004, supplemental annuity counts are included in both new applications and in post-payment

<sup>3/</sup> Beginning in fiscal year 2004, supplemental annuity counts are included in both new applications and in post-payment adjustments. A total of 9,492 supplemental annuities were awarded in fiscal year 2004. The RRB expects to award 9,000 supplemental annuities in fiscal year 2005 and 10,000 in fiscal year 2006.

<sup>4/</sup> Beginning in fiscal year 2004, includes award adjustments and payment-related corrections to supplemental annuities and social security benefits in addition to retirement and survivor award adjustments. Also, includes overpayment/underpayment calculations and other record maintenance activities that could affect the status of previous or future payments.

<sup>5/</sup> Excludes attainments.

# Railroad Unemployment/Sickness Insurance Program Summary Processing Workload Table

|              |                           | Unemployment insurance |         | Sickness insurance |              |               |                 |
|--------------|---------------------------|------------------------|---------|--------------------|--------------|---------------|-----------------|
| Fiscal years | Railroad<br>employment 1/ | Applications           | Claims  | Payments           | Applications | <u>Claims</u> | <u>Payments</u> |
| 1994         | 266,000                   | 23,989                 | 190,950 | 159,879            | 30,355       | 205,528       | 170,918         |
| 1995         | 265,000                   | 21,995                 | 147,378 | 120,870            | 28,955       | 193,483       | 160,906         |
| 1996         | 257,000                   | 21,143                 | 162,434 | 135,863            | 27,291       | 192,630       | 162,130         |
| 1997         | 253,000                   | 17,121                 | 120,136 | 99,042             | 27,670       | 180,962       | 155,358         |
| 1998         | 256,000                   | 13,253                 | 82,103  | 67,759             | 26,317       | 170,336       | 146,659         |
| 1999         | 256,000                   | 16,261                 | 99,874  | 81,990             | 26,267       | 170,306       | 145,853         |
| 2000         | 246,000                   | 17,720                 | 103,934 | 85,756             | 28,039       | 177,709       | 153,143         |
| 2001         | 238,000                   | 22,229                 | 120,994 | 96,603             | 28,850       | 191,715       | 165,706         |
| 2002         | 229,000                   | 20,462                 | 129,564 | 106,289            | 28,193       | 193,246       | 167,643         |
| 2003         | 225,000                   | 17,843                 | 113,172 | 93,422             | 27,333       | 183,594       | 159,088         |
| 2004         | 226,000 (est)             | 13,419                 | 89,367  | 74,790             | 25,737       | 173,515       | 150,033         |
| 2005 (est)   | 221,000                   | 14,000                 | 90,000  | 75,000             | 25,000       | 175,000       | 151,000         |
| 2006 (est)   | 215,000                   | 15,000                 | 94,000  | 79,000             | 26,000       | 177,000       | 153,000         |

 $<sup>\</sup>underline{1}/$  Average annual railroad employment is based on mid-month counts and presented on a calendar year basis.